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Need for a reinforced (Belgian) legal framework for amicable debt mediation? On the main features of personal debt mediation

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High energy bills and rising inflation have raised doubts about a sector that relies on consumers who might struggle to meet repayments



Opinion Lex + Add to myFT

UK consumer: dropping not shopping as sentiment wanes amid higher living costs

Retailers are braced for a sharp deceleration to the post-pandemic spending boom

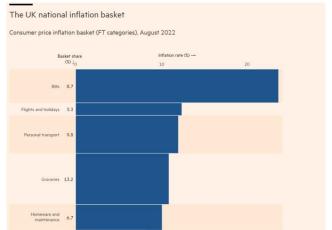
Higher rents and utility bills pushing people into smaller homes, says Zoopla

Trend for cheaper flats and houses comes with increase in cost of living pressures

UK consumer borrowing doubles as cost of living bites

'Significant increase' from May to June comes as inflation heads towards double digits









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• "However, analyses based on micro-level data show that the recovery is likely to be slower in countries where (1) leverage is concentrated among vulnerable firms and low-income households, (2) insolvency procedures are inefficient, (3) public and private deleveraging coincide, and (4) monetary policy must be tightened rapidly"





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#### introduction

solutions to over-indebtedness:

purely contractual

formal (judicial)

- Belgian context:
  - · extrajudicial debt mediation
  - judicial Collective Debt Arrangement
- is there a need for a separate, legal framework for the extrajudicial amicable debt mediation; and, if so, what are the main features thereof?





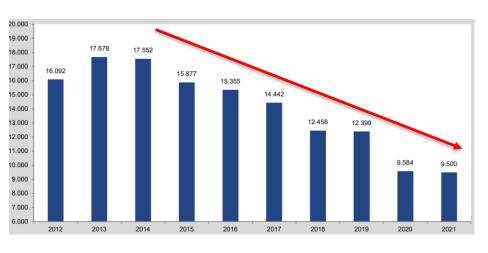
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- judicial insolvency proceedings for structural debt problems
  - Belgian Collective Debt Arrangement
    - individuals facing over-indebtedness or **serious** financial difficulties
    - aim: give people with structural debt problems chance to repay debts, while leading a
      decent existence
    - debt mediator
      - managing the debtor's income
      - paying off existing debts: repayment plan
        - » amicable (7 years in practise)
        - » judicial (6 years in practise)





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- judicial insolvency proceedings for structural debt problems
  - Belgian Collective Debt
     Arrangement: evaluation in practise
    - effective policy?
      - increasingly poor image
      - growing group of people with structural debts
      - relapse





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- judicial insolvency proceedings for structural debt problems
  - Belgian Collective Debt Arrangement
    - debtors discouraged from going into debt mediation
    - complementary: create a (strengthened) legal framework for the amicable phase of debt mediation
      - amicable > judicial
        - » amicable debt mediation: temporary debt problems, preventing escalation
        - » judicial insolvency proceedings: lasting, structural payment difficulties





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- amicable debt mediation for temporary debt problems
  - voluntary out-of-court settlement
    - debt mediation, budget counselling and budget management
    - too late → not effective





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- amicable debt mediation for temporary debt problems
  - advantages of (early) amicable debt mediation
    - avoid stigma
    - lower costs
    - make additional financial efforts (disposal of assets)
    - thoroughly prepared file
    - flexibility (changing circumstances)
  - intervene as soon as possible





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- amicable debt mediation for temporary debt problems
  - access conditions and interaction with judicial insolvency proceedings
    - simple, quick and low-threshold
    - amicable negations as **entry condition** (Germany, Netherlands...) (?)
      - benefits often imaginary
        - » agreement with all creditors
        - » repayment plan unfeasible (due to negotiation power of creditors)
        - » long delays
      - amicable phase no more than formality
    - > debtor's ability to offer a substantial repayment





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## repayment plan

- **duration**: predetermined maximum term
  - reasonable period (3-5 years)
  - if longer: Collective Debt Arrangement more appropriate
- monthly payments
  - vs. income left for the debtor
  - flexibility (changing circumstances)
- **full** repayment of the principal amount
  - vs. discharge





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## pitfalls... and how to avoid them

- reasons for **low success rate** amicable debt mediation (World Bank's Report on the Treatment of the Insolvency of Natural Persons)
  - negotiations difficult when creditors demand enforcement of their claims
    - suspension of enforcement
  - creditors more confidence in formal, court-controlled procedures
    - · role for the independent, impartial and qualified debt mediator
  - creditors difficult to reach + veto
    - minority disagreement should not lead to automatic rejection





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# smooth transition to judicial insolvency proceedings

#### in case of:

- no sufficient repayment capacity
- repayment plan not approved
- execution repayment plan no longer possible
- → file request for Collective Debt Arrangement within short term
  - advisory role debt mediator





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#### conclusion

- guidance to most appropriate solution
  - "debt mediation if possible, collective debt settlement only if necessary"
  - successful debt mediation, less need for Collective Debt Arrangements → complementary
  - debt mediation unsuccessful (?)
    - balance
      - promoting out-of-court, amicable debt mediation
      - focusing resources on (the minority of) eligible cases
    - limitations
      - no discharge
      - no asset sale
      - need for agreement
    - > only for debtors able to make **substantial repayments** within reasonable period of time
      - achieving amicable agreement within judicial procedure?





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